ACER 🖸

European Union Agency for the Cooperation of Energy Regulators

Demand response and other distributed energy resources: what barriers are holding them back?

ACER 2023 Market Monitoring Report

ACER Webinar 19 January 2024



Agenda

Indicative time	Webinar items	Speakers
09:45 - 10:00	Webinar open for log-in	
10:00 - 10:05	Opening	Christian Zinglersen, ACER
10:05 - 10:20	Presentation of the ACER 2023 Market Monitoring Report: Demand response and other distributed energy resources: what barriers are holding them back?	Cristina VAZQUEZ HERNANDEZ, ACER
10:20 - 10:35	Panel discussion: Barriers to distributed energy resources	Moderator: Johan ROUPE, Ei (Swedish NRA) Panelists: Michael VILLA, Smart Energy Europe (SmartEn) Naomi CHEVILLARD, SolarPower Europe Leen PEETERS, Think E Julia MAJEWSKA, European Commission, DG COMP
10:35 - 10:50	Q&A	Moderator: Johan ROUPE, Ei (Swedish NRA)
10:50 - 11:05	Panel discussion: Barriers for bringing flexibility through the electricity market	Moderator: Johan ROUPE, Ei (Swedish NRA) Panelists: Thomas LEWIS, Climate Action Network (CAN) Europe Martin ROACH, European Association for Storage of Energy (EASE) Peter CLAES, International Federation of Industrial Energy Consumers (IFIEC) Europe Mathilde LALLEMAND-DUPUY, European Commission, DG ENER
11:05 - 11:20	Q&A	Moderator: Johan ROUPE, Ei (Swedish NRA)
11:20 - 11:30	Closing	Christophe GENCE-CREUX, ACER



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This meeting is being recorded

Questions from other participants can be 'liked' to increase their visibility





Slides and recording of this webinar will be uploaded to ACER website



Keep your microphone muted unless the chair gives you the floor Substance-related questions will be addressed during the relevant Q&A session; although they can be posed at any point





Opening

10:00 - 10:05

Christian ZINGLERSEN, ACER Director



Flexibility is becoming the 'name of the game' ...



The **energy transition** implies a surge in intermittent renewable energy sources and further electrification of energy needs, such as heating. As such, **future flexibility needs will increase significantly**.



Negative prices: indicators 'telling us something'



High/low wholesale prices send signals to generators (*where to invest / when to produce*), to traders (*where to trade*) and to consumers (*if/when to consume*).

Consistently low or high prices call for attention, possibly signalling the need for a more responsive power system.



Bringing challenges, yes, but also opportunities



More cost-efficient market and system operation

- Reducing peak prices
- Helping to balance the power system
- Preventing blackouts

More cost-efficient network development

- Reducing the risk of grid overload
- Helping to solve network congestion as an alternative/complement to more costly grid build-out





Savings for consumers

Electricity bill savings for **ALL CONSUMERS**, not just for those providing demand response

Making the most out of your resources

 Many consumers will invest in electromobility, rooftop solar panels, batteries, etc. They can become AN ACTIVE PART OF THE SOLUTION.



Unlocking demand response and other distributed energy resources can bring significant opportunities.





Multiple EU efforts ongoing to 'unlock' flexibility



This report presents regulatory barriers and restrictions in market design that merit further consideration and possible removal.



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2023 ACER MMR: Demand response and other distributed energy resources: what barriers are holding them back?

10:05 - 10:20

Cristina VAZQUEZ HERNANDEZ, Electricity Department, ACER



Scope and methodology ...



Scope





Barriers come in many sizes and shapes ...



Weighting & aggregation

Our methodology in a nutshell



- · Weighted average of the normalised indicators. All indicators have the same weight.
- When at least half of the indicators per barrier are missing, the barrier score is considered as N/A (not available).

Normalised indicators

• To ensure comparability each indicator is normalised onto a common scale ranging from 0 (worst performance) to 1 (best performance).

Indicator scores (> 40 indicators; some comprise more than 20 questions)

- Different scoring system per indicator.
- When missing data: lowest performance or N/A (not available).

Raw data

· Raw data to calculate each indicator.

Notes: More information on the methodology:

Normalisation

Scoring

ACER's 2023 Market Monitoring Report - Demand response and other distributed energy resources: what barriers are holding them back? (Annex I).

B2

13

B1

12

ACER's 2020 Market Monitoring Report - Electricity Wholesale Market Volume (Annex 4).

DNV's 2021 study on a methodology for benchmarking the performance of the EU Member States in terms of efficient price formation and easy market entry and participation for new entrants and small actors.



Barriers to distributed energy resources, zooming in ...

Barrier	AT	BE	BG	сү	cz	DE	DK	EE	ES	FI	FR	GR	HR	нυ	IE	ΙТ	LT	LU	LV	мт	NL	NO	PL	РТ	RO	SE	SI	sк
Lack of a proper legal framework to allow market access																												
Unavailability or lack of incentives to provide flexibility																												
Restrictive requirements to providing balancing services																												
Restrictive requirements to providing congestion management																												
Restrictive requirements to participating in capacity mechanisms																												
Restrictive requirements to participating in interruptibility schemes																												
Limited competitive pressure in the retail market																												
Retail price interventions																												
			Hia	h	м	oder	ate		low		Not	(too) rest	trictiv	ve	N	/A											



Barriers to distributed energy resources (including demand response) are **often 'hiding in plain sight'**. The **sum of many small obstacles can add up to significant barriers**, impeding system flexibility.



Some examples of barriers holding back distributed energy resources ...



Lack of a legal framework to allow market access



Legal preconditions... still not implemented





Many Member States have not yet defined the **main roles and responsibilites** of new entrants and small actors in line with the **Clean Energy Package**.



Aggregation models in place?



Type of aggregation model
1 BRP/connection point + 1 metering point
Multiple BRPs/connection point + Multiple metering points
Multiple BRPs/connection point + 1 metering point + No correction of the BRPs
Multiple BRPs/connection point + 1 metering point + Correction of the BRPs
NA (Not available: there is an aggregation model in place but the NRA does not have any information)
NAP (Not applicable: the market/SO service is not in operation or the SO service is non-market-based)
No aggregation model implemented as BAU or TorP

Maturity level

BaU: implemented as a business as usual approach TorP: implemented on a trial stage or in a pilot project

NA: NRA does not have information on the maturity level

Customer segment

Applicable to all customers
Only applicable to customers connected to LV level

Only applicable to customers connected to LV level

NA: NRA does not have information on the customer segment



Aggregation models in place?



NA: NRA does not have information on the maturity level

- Lack of at least one aggregation model (up and running or in a trial stage/as a pilot project) in some electricity markets or market-based system operation services in almost half of Member States.
 - Missing aggregation models for some customer segments and lack of monitoring of aggregation models.



Unavailability or lack of incentives to provide flexibility



Lack of technical means to activate flexible resources



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- Ten Member States with a rollout rate lower than 20% (with five being (almost) 0%).
 - Delays in development plans.

- Limited information on functionalities.
- Many consumers likely not having full advantage of smart meters.



Without price signals or incentives... why respond?



- Limited penetration of ToU network tariffs in some Member States.
- Lack of a proper implementation assessment in a few Member States.



Little information on the penetration of retail electricity contracts with time differentiation (e.g. dynamic electricity price contracts)

Do consumers receive proper price signals?



Restrictions to providing balancing services



Prequalification: restrictions to aggregation or unregulated/protracted duration





Still limitations to prequalify reserve providing groups or to aggregate generation+demand+storage



Protracted duration (even unregulated) for re-prequalification processes. With an increasing aggregation in the upcoming years, this can be a no-go for new business models.



Restrictions in product design and structure







A minimum bid size larger than 1 MW (with aggregation sometimes not allowed) and balancing energy bids with a validity period longer than 15 min hinder the participation of demand response and storage in many Member States.



Multiple Member States with balancing capacity contracts and procurement lead times much longer than 1 day. Difficulties for distributed energy resources to commit a long time ahead of delivery and for long delivery periods.



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Capacity prequalified of distributed energy resources (MW and %)* - 2022



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- Limited capacity prequalified of distributed energy resources with some exceptions for distributed generation (mainly distribution-connected hydro), industrial or commercial consumers and batteries.
 - Almost no information on actual participation (portfolio-based systems).



Restrictions to providing congestion management services



Is market-based re-dispatching typically used?



- No, congestion management measures are usually based on non-market-based procedures, especially at distribution level.
 - In many Member States, NRAs cannot ensure whether the reasons for not using market-based re-dispatching, especially by DSOs, are in line with the exceptions allowed by the Clean Energy Package.



Difficulties for local markets to develop and mature





Most Member States lack an iterative national reassessment process with a transparent decision-making procedure to review whether the exceptions from using market-based re-dispatching. This hinders distributed energy resources from playing a role in "local markets".



Restrictions to participating in capacity mechanisms or interruptibility schemes



Capacity mechanisms: different constraints in product design



📒 Intermittent RES 📕 Demand response 📕 Storage other than hydro and pumped-hydro 🛑 Share over the total capacity contracted



Some Member States relaxed some requirements in the last years,

but some product design features still discourage distributed energy resources.

• Limited capacity contracted of distributed energy resources although steadily increasing over time in some Member States.



Limited competitive pressure in retail markets and retail price interventions

Some developments in the retail markets also hold back distributed energy resources



Retail price intervention implemented but no information on the level of penetration (0%) No retail price intervention

NA: No information on whether consumers benefit from retail price interventions



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of Energy Regulators

Room to improve competition in retail electricity markets. High market concentration in many Member States. New entrants with new business models can find it difficult to enter.



Widespread retail price interventions, way beyond vulnerable consumers. Many consumers may not receive proper price signals.



A possible "To-do list" to address barriers...



ACER's main recommendations for governments, regulators and system operators to remove regulatory barriers and restrictions in the market design for demand response and other distributed energy resources



Speed up implementing regulatory changes to **remove persistent barriers**.



Set suitable **rules for new entrants**: clarify roles and responsibilities, define aggregation models, ensure data access, etc.



Ensure **open access** to all electricity markets and system operation services (balancing and congestion management services).



Provide the **technical means** and **incentives** by speeding up the rollout of smart meters, giving proper price signals in the electricity bills and raising consumer awareness.



Remove **restrictive requirements** to participate in balancing markets, capacity mechanisms and interruptibility schemes.



Ensure that **local markets for congestion management** have a chance to develop and mature. Define a transparent national process to assess when/where local markets may be implemented.



Facilitate new entrants' access to retail electricity markets.



Be **targeted**, **tailored and temporary** when considering retail price interventions.



Ensure **sufficient granular data** on all restrictions to demand response and other distributed energy resources.



Check out our ACER Market Monitoring Report on Demand response and other distributed energy resources: what barriers are holding them back?





Panel discussion: Barriers to distributed energy resources

10:20 - 10:35

Moderator: Johan ROUPE, Ei (Swedish NRA)

Panellists:

- Michael VILLA, Smart Energy Europe (SmartEn)
- Naomi CHEVILLARD, SolarPower Europe
- Leen PEETERS, Think E
- Julia MAJEWSKA, European Commission, DG COMP





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• Are there ways that public authorities can move quicker and e.g. facilitate business and technological innovation with regards to distributed energy resources?

If you had to pick one or two main reasons for why we only see limited participation of distributed energy resources (demand response, storage, and distributed generation) in wholesale electricity markets and system operation services, what would they be?



Michael VILLA Smart Energy Europe (SmartEn)



Naomi CHEVILLARD SolarPower Europe



Leen PEETERS Think E

Stick to the principles of regulation



The 14-year old





Julia MAJEWSKA European Commission, DG COMP

Studies on demand response at the EU level

- **ACER** 2023 Market Monitoring Report on Demand Response and other distributed energy resources
- European Commission, DG ENERGY (with ENTSO and EU DSO) Proposal for the Network Code on Demand Response
- European Commission, DG COMPETITION Barriers for demand response participation in electricity markets and State aid support (July 2024)



DG COMP Demand response study – scope and objectives

<u>General objective</u>: identifying the barriers for DR participation in electricity markets and State aid support, providing qualitative and quantitative input to support DG Competition in the SA control and assessment of the State Aid measures.

Focus of the research:

- What are the legal and regulatory, financial, market and technical barriers for DR participating or willing to participate in electricity markets and SA mechanisms?
- What are the costs and revenues for the operators participating in wholesale electricity markets and SA measures?

Final report: July 2024

Webinar: 5 March 2024 – presentation of pre-liminary results and stakeholders workshop.





Q&A session

10:35 - 10:50

Ways to connect to Slido

- Directly in MS Teams
- Through <u>www.slido.com</u> #MMR2023
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https://app.sli.do/event/eaH94EXaFHDtAczUgvoosm



Johan ROUPE, Ei (Swedish NRA)





Panel discussion: Barriers for bringing flexibility (beyond distributed energy resources) through the electricity market

10:50 - 11:05

Moderator: Johan ROUPE, Ei (Swedish NRA)

Panellists:

- Thomas LEWIS, Climate Action Network (CAN) Europe
- Martin ROACH, European Association for Storage of Energy (EASE)
- Peter CLAES, International Federation of Industrial Energy Consumers (IFIEC) Europe
- Mathilde LALLEMAND-DUPUY, European Commission, DG ENER



Barriers for bringing flexibility through the electricity market

- To accommodate rising flexibility needs, do you believe we can mainly rely on markets or mainly on subsidies / state support to get us there?

- What is in your view the most important source of flexibility EU power systems have today? How do we tap into it?
- What about 2040? What will be important then and how do we tap into that source?



Thomas LEWIS Climate Action Network (CAN) Europe



Martin ROACH European Association for Storage of Energy (EASE)

Reflection 1: How to meet future flexibility needs?

- To accommodate rising flexibility needs,
 - It is better to have a market-driven approach (but we do not have perfect markets)
- The most important source of flexibility in EU power systems,
 - Today: Fossil fuels
 - Up to 2040: *Non-fossil* flexibility, including energy storage technologies across all timeframes

Reflection 2: Energy storage barriers related to ACER report

- Existing EU legislation should be implemented without delay
 - End non-market-based procurement of balancing services (FCR & aFRR in ES & PT, aFRR in FR)
 - Lower the minimum eligible capacity (>10 MW in ES & PT)
- More clear EU guidance on the legal framework for energy storage
 - Remove double charging of taxes, network fees, and other charges
- Greater incentives and market mechanisms for energy storage are necessary to support congestion management
 - Ensure network tariffs are aligned with incentives to provide flexibility
 - Valorise non-wire alternatives
 - Expand use of local flexibility markets and non-firm connection agreements
 - Bring greater transparency around grid capacity and faster new grid connection processes





Peter CLAES International Federation of Industrial Energy Consumers (IFIEC) Europe



Mathilde LALLEMAND-DUPUY European Commission, DG ENER

First, implementation

• Electricity Directive and Regulation

Open the electricity markets to demand response and other flexibility sources, incl. distributed

Use of flexibility by system operators, in particular in distribution networks

Active customer

Demand response through aggregation



Complement the existing framework with rules on Demand Response

→ Address remaining regulatory barriers for the development of demand side flexibility and other flexibility resources in the electricity market.

- Network code on demand response, including rules on aggregation, energy storage and demand curtailment
- Draft to be submitted by ENTSO-E and EU DSO Entity by May 2024
- Current draft would cover in particular:
 - Market access (aggregation models, baseline, settlement)
 - Prequalification and process to engage in the market
 - Market design for congestion management and voltage control
 - TSO-DSO coordination, data exchange



Looking forward: the reform of the electricity market design

→ Boost non-fossil flexiblity: accelerate RES, impact positively the prices, bring system/grid services

Assessment of flexility needs at MS level

- Based on a EU methodology
- ACER analysis at EU level and recommendations of cross-border relevance, including on removing barriers

Indicative national objective for non-fossil flexibility

• including specific contributions of both demand response and energy storage

Non-fossil flexibility support scheme

Enhance the use of flexibility services by system operators

- Network tariffs to incentivise the use of flexibility services
- Possibility to use data from dedicated metering devices





Q&A session

11:05 - 11:20

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Johan ROUPE, Ei (Swedish NRA)





Closing

11:20 – 11:30

Christophe GENCE-CREUX, Head of the Electricity Department, ACER



Wholesale electricity market monitoring in 2024



Learn more about our Market Monitoring Reports!



ACER aims to continue monitoring all barriers to market integration.

This includes barriers to distributed energy resources and challenges to bring flexibility through the electricity markets. Increasing the flexibility and interconnection of the EU electricity system is key to meet the EU Green Deal targets.



- On 19 December 2023 ACER launched a <u>public consultation</u> seeking feedback on the <u>ACER 2023 Market</u> <u>Monitoring Report</u> and aiming to gather input to bring more flexibility through the markets.
- ACER will use your input to:
 - Narrow the scope of ACER 2024 MMR: focus on the most relevant regulatory barriers and restrictions to distributed energy resources
 - ✓ Assess how to unlock flexibility from all resources through the markets
 - Help define the scope of this MMR in the upcoming years
- If you have any questions, please do not hesitate to contact us (ewpmm@acer.europa.eu).

ACER of Energy Regulators PUBLIC CONSULTATION Barriers to distributed energy resources Bringing flexibility through the market Deadline Friday, 2 February 2024 23:59 CET

Thank you for your attention



European Union Agency for the Cooperation of Energy Regulators

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